Food and Agricultural Policies in Response to the Threat of Climate Change

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V E L L I N G T O N

Outline

- Role of food & agriculture in generating GHGs
- What international action is underway
- Potential interventions (theoretical)
- NZ situation & options
- Summary





Role of food & agriculture in generating GHGs

- Agriculture: 10% 12% of total global GHG emissions. But up to 32% if land-use change is included. ^[IPCC 2007; Bellarby et al 2008]
- Livestock agriculture: 18% [FAO]
- Food chain in UK: 20% [WRAP 2007]





Sources of livestock-related emissions [Herrero et al 2013]







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GHG emissions by type of meat & milk [Herrero et al 2013]



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Dietary patterns & emissions

- Multiple modelling studies indicate: low meat/dairy diets → lower GHGs
- These diets \rightarrow healthier & lower cost
- But:
 - Vegan not always optimal (some milk might be a more efficient micronutrient source)
 - Air freighted F&V: high GHGs







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Livestock sector (Herrero et al 2013, PNAS)

• Some food for 800 million food-insecure people, some income for 1.3 billion people

But:

- GHG emissions + ammonia + particulates
- Massive land use: 30% of world's ice-free surface
- Land degradation \rightarrow soil loss, flood risk
- Water depletion: a third of the freshwater
- Water pollutants nitrates, pathogens
- One-third of global cropland for livestock feed
- Misuse of antibiotics, potential source of pandemic influenza





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Policies around the world – fiscal

- Food taxes GST/VAT, Denmark's saturated fat tax (withdrawn), but nil meat/dairy specific
- Nitrogen fertiliser taxes & taxes on surplus nitrogen on farms (some European countries)
- Slow trend to removal of agricultural subsidies (water subsidies), & fossil fuel subsidies (still \$US 400+ billion)





Actions internationally – farm level [Johnston et al 2007; Kingston-Smith et al 2010]

- Animal feed (selective breeding & forage types) key ^[Herrero et al 2013]
- Better matching of nitrogen additions to crops
- Manure management (eg, manure → digester → methane → energy)
- Reduced tillage, soil conservation can trap methane





Actions internationally – campaigns

- Some governments guidelines on maximum red meat per day (eg, UK: 70g/d – "small chop")
- Campaigns: "meatless Mondays" some cities
- Food waste campaigns evidence of success in UK
 - 13% reduction over 4 years
 - Still 20% food purchased is wasted (equivalent to the emissions of 1 in 5 cars on UK roads) (WRAP 2011)
- Organisational NHS hospitals reducing meat in meals; this Summer School





Potential interventions (theoretical)

- Taxes meat/dairy prices. Modelling studies ^{[Edjabou} & Smed 2013; Briggs et al 2013] Eg, tax of £2.72/t CO₂eq in UK:
 - Avert 7770 deaths/y
 - Reduce emissions by 19,000 ktCO2e/y
 - Raise revenue = £2.02 billion/y
- Such taxes pork & poultry largely spared
- Option of promoting low-CH₄ meat products eg, kangaroo [Friel et al 2013]
- Green food labelling (eg, green stars)





NZ situation – the good

- NZ relatively efficient food producer in terms of energy inputs [Saunders & Barber 2008]
- NZ advocates for removing agricultural & fossil fuel subsidies
- NZ contributes to international research (emissions reduction)





NZ situation – problematic

- 47% of GHGs are agricultural but not covered in the Emissions Trading Scheme (ETS)
- ETS has failed to promote forestry conversion (also needed for flood control)
- Limited use of on-farm control measures
- Indirect subsidies via lack of water charging & for water pollution
- Very limited promotion of the health benefits of a shift to less red meat, less dairy (CVD, cancer)





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Options for NZ

- Keep pretending to be responsible on GHGs (but: hard to fudge, not sustainable, not ethical)
- 2. Makeup elsewhere ignore agriculture & increase controls on industrial & home emissions (but: inefficient, unfair)
- 3. Comprehensive policy to addresses agricultural emissions (especially CH₄ tax or proper ETS)







- Food & agricultural substantial contribution to GHGs (~ 20%)
- Internationally some successes with fiscal policies and campaigns, but major scope for more (eg, taxes on CH₄+NO_x emissions).
- NZ very limited & muddled policy responses, high risks of climate
 laggard status



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